

KOLOKIUM PENYELIDIKAN 2022

PROJECT GOVERNANCE FRAMEWORK FOR PUBLIC POVERTY ALLEVIATION PROJECTS IN MALAYSIA

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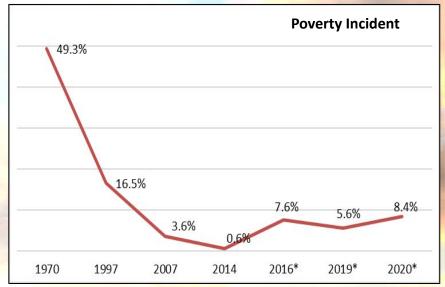


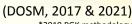
PRESENTATION OUTLINE

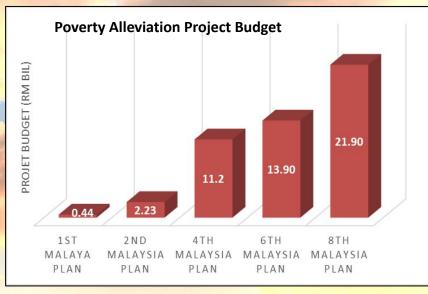


RESEARCH BACKGROUND

#Motivation







(EPU, 2015)

#Issues encountered throughout the development journey

Poverty alleviation programs success = Economic climate + political stability + social structure (Manaf & Ibrahim, 2017) Underlying factor that determines the success of the programs is how the public projects are managed.

Project governance practice as a critical success factor for the delivery of projects (Garland, 2009).

#Where 1st Malaya Plan in 1957 we started Cost more than RM 120 billion (EPU, 2015) Many weaknesses no value for money and objectives not fully achieved (JAN, 2017) #Where are 12th Malaysia Plan $(2021 - 2025)^{3}$ we now

STATEMENT OF THE PROBLEM

Emerging challenges in poverty alleviation

Programs and projects are poorly coordinated, silo, inter ministries/agencies cross over, ineffective; Issues of relative poverty, urban poverty and increasing equalities; 11.7% of households vulnerable to shocks

(Chapter 2, p 76 - 79)

Governance practices in poverty alleviation projects are poorly understood

Public sector inefficiency, lack of accountability in the institutional structures, and widespread corruption; Governance failure; Poor planning at the project initiation stage, Lack of awareness in project monitoring and late decision making

(Chapter 2, p 85 - 90)

Linking project governance and poverty alleviation

Lack of knowledge and understanding; Lack understanding of real motivation; How stewardship inspire the organizations' activities for the benefits of communities

(Chapter 2, p 91 - 94)

- Many poverty alleviation projects failed to meet expectations due to the governance issues.
- Led to the failure of project attainment, and the target groups will not be benefited from the project.
- Pressing needs to address a better understanding of project governance practices.

(Chapter 1, p 3 - 7)

STATEMENT OF THE PROBLEM AND THE DEVELOPMENT OF RESEARCH QUESTIONS/OBJECTIVES

Lack of knowledge and understanding of project governance (Abu Hassim, Kajewski, & Trigunarsyah, 2017)

New elements needed to address the weaknesses in the system and inhuman abilities (Klakegg, Williams, & Shiferaw, 2016)

Straight transfer of a framework from one country or industry to another will not work (Project Management Institute, 2016; Williams et al., 2010)

- How project governance is practiced in the planning, implementation and operation of the poverty alleviation projects in Malaysia?
 - ☐ To investigate the governance practices in Malaysian poverty alleviation projects
- What are the embedded project governance elements that have been practiced in the planning, implementation and operation of the poverty alleviation projects in Malaysia?
 - ☐ To identify the governance elements in Malaysian poverty alleviation projects
- How the project governance elements found in the investigation could be formalized into a comprehensive project governance framework applicable to the planning, implementation and operation of the poverty alleviation projects in Malaysia?
 - To develop a comprehensive project governance framework applicable to the poverty alleviation projects in Malaysia

RESEARCH DESIGN

Review of Literature

Appraise the critical points of the current knowledge through more than 350 journal articles, 21 international reports, 18 books, 28 government documents

Exploratory Study

Online survey on 24 sample which are public officials in related government organizations

Case Study

Five case studies to answer **RQ1** and **RQ2**

Focus Group Discussion

A session of FGD consists of several activities to answer RQ3

Development of Theoretical Framework

Development of Conceptual Framework

Development of Project Governance Framework draft Project Governance
Framework

REVIEW OF LITERATURE

Governance

Poverty

Theories reviewed -TCE, Agency, Stewardship and Stakeholder theory

Project governance

Issues - Fragmentation of public projects; trust and ethics; failure because of the inability to understand the fundamental of project governance (JAN 2017; UNHR 2020)

Implementation -All national development plans were reviewed

Poverty alleviation

Public

governance

Issues - Inefficiency in delivery system; selection of projects; no engagement; data validity (Siwar, 1994; Aziz, 2015; Harun & Jalil, 2015) Frameworks reviewed -Garland (2009); PMI (2016); Brunet (2018); Lizarralde et al. (2013)

Elements - Decision making; accountability; collaboration; stakeholder engagement; authority; culture & ethics; trust; participation; etc (Renz, 2007; Bekker, 2009; Musawir et al., 2017)

Governance in poverty alleviation

Practices and elements –
Adequate predictable resources;
delivery responsibilities and
flexibility;
capable and motivated public
servants; accountability
(World Bank, 2001)
Issues - Public sector
inefficiency, lack

Issues - Public sector inefficiency, lack accountability; lack of capacity, incompetent workers (PTF, 2002; Kwon & Kim, 2014)

Could maximize the long term economic wealth and benefit various stakeholders cooperatively (Caldwell & Karri, 2005) but how this underlying theory is practiced in poverty alleviation projects?

Stewardship theory

Deficiencies in public nfrastructure development projects could be improved by utilizing project governance (Khan et al., 2018), but how it is practiced? What are the elements that could link between project governance and poverty alleviation?

Project governance in poverty alleviation program

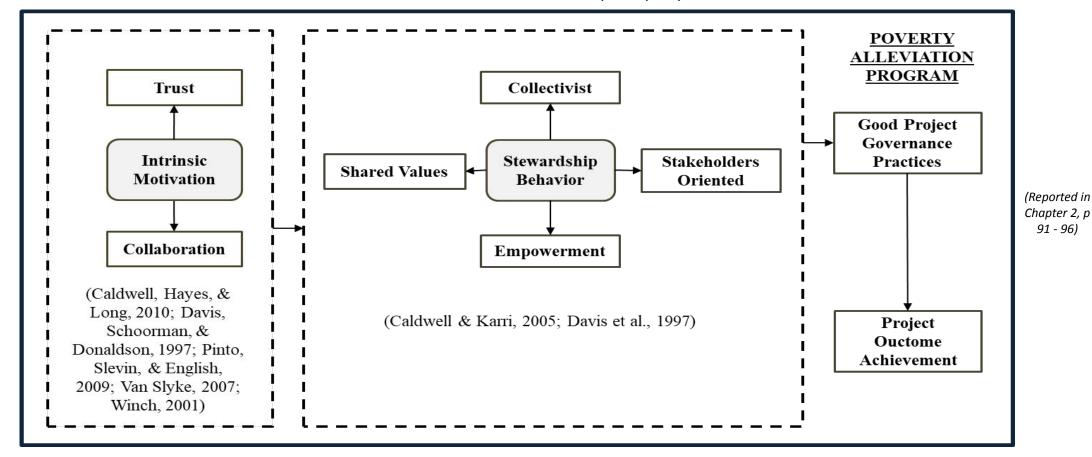
Practices - Proper planning and implementation capabilities; effectiveness of resources; consistent monitoring; practical impact assessment (Siwar, 2002)

Elements - Decision making; accountability; transparency; steering committee; stakeholder management; governance structure, trust; collaboration (Garland, 2009; Müller et al., 2013; Zwikael and Smyrk, 2015)

THEORETICAL FRAMEWORK AND THE ESTABLISHMENT OF INITIAL **PROPOSITIONS**

- 2. Values are shared at the organization and project level, where public officials work towards the shared objectives to uplift the quality of life of the poor people and bring them out of poverty
- 3. Public officials' behavior is driven by the collectivist culture, which puts the needs of the poor people ahead of their own needs

1. The intrinsic motivation, which consists of trust and collaboration, are embraced by the public officials throughout the project planning and implementation



5. Public officials are **empowered** at each level of project structure, which provides flexibility for them to carry out the projects effectively

4. All activities during project planning and implementation are conducted based on stakeholder orientation, which emphasizes the effective delivery to the poor people

91 - 96)

RESEARCH METHODOLOGY & OPERATIONALIZATION

PURPOSE

enhance its

conceptual

framework

Determine the **Exploratory** current state of study project governance practices, elements and issues in poverty alleviation Case study program in research Malaysia To gain more understanding of the problem and

Focus group

discussion

DATA COLLECTION & ANALYSIS



24 public officials working in ministries/ departments/ agencies involved in planning and implementing poverty alleviation programs and projects



Non-probability purposive homogeneous sampling



Central tendency descriptive analysis (mean) using SPSS

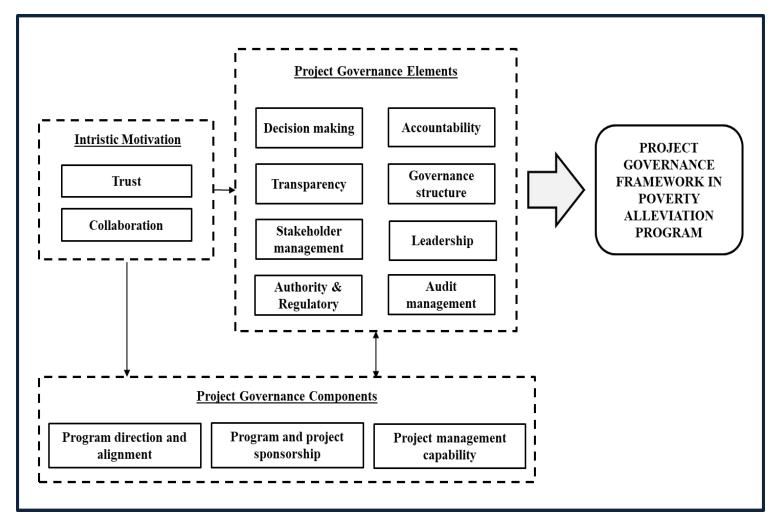
(Reported in Chapter 3, p 107 - 109)

RESULTS

- □ Understand 14 project governance elements listed in the study and all listed project governance elements are considered important.
- ☐ '4.13' mean score for the effectiveness of current project governance practices.
- ☐ Several issues raised:
 - o Bureaucracy
 - Political interference
 - Lack of trustworthiness among the officials
 - Lack of understanding of the focus and operating procedures
 - The needs for data accuracy in the eKasih database

(Reported in Chapter 4, p 145 - 154)

CONCEPTUAL FRAMEWORK



DEFINITIONS

WORKING

Project governance -

A **set of values and a balanced structure** that reflects the ability of the organization to select the best project that suits the organization's objective, managed the project efficiently and ensure the project serves the intended stakeholders effectively

Project governance in poverty alleviation projects -

A management system which comprises a set of values and structure in delivering the right project to the right target groups through effective and efficient possible ways with the ultimate aim to propel the quality of life of the poor people and bring them out of poverty

(Reported in Chapter 4, p 155 - 163)

RESEARCH METHODOLOGY & OPERATIONALIZATION

Data Collection

Entry Interview

(Reported in Chapter 3, p 113 – 115)

Development

of Case Study Protocol

(Reported in Chapter 3,

p 119 - 120)

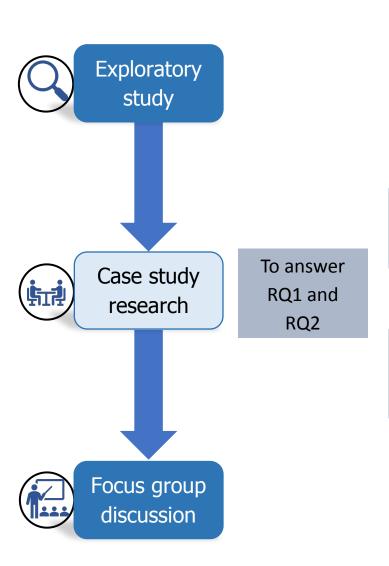
Pilot Case

(House Built

Project):

(Reported in Chapter 3,

p 130 - 131)

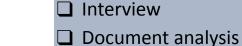


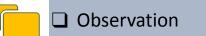
DATA COLLECTION & ANALYSIS

Public officials working in ministries/ departments/ agencies involved in planning and implementing poverty alleviation projects



Purposive sampling (31 informants)





Fieldnotes

☐ Research journal



Template analysis by utilizing NVivo 12 Plus software as a tool for coding, categorizing, and analyzing data

(Reported in Chapter 3, p 120 - 135)

CASE STUDY



CS1 - PPRT



CS2 - PPK



CS3 -Fishermen' s Market



CS4 -Rural Road



CS5 - PPR

(Reported in Chapter 5, p 165 - 241)

RESEARCH FINDINGS

Research Question 1:

How project governance is practiced in the planning, implementation and operation of the poverty alleviation projects in Malaysia?

Project initiation and planning



- Comprehensive project planning
- Details project early assessment
- Involvement of stakeholders
- Procurement governance
- Rigorous participants selection
 - Multiple channels participants selection
 - Multi-level participants verification

Project implementation



- Effective project monitoring and reporting
- Various monitoring mechanisms
- Multi-level project reporting
- ☐ Efficient contract administration
 - Strict compliance to the contract
- Guidelines as project tool
 - Compliance to the guidelines

Project hand over and operationalization

- Operation governance
 - Compliance to the operation guidelines
- Continuous project improvement
- Measurement of project outcome

(Reported in Chapter 5, p 241 - 248)

RESEARCH FINDINGS

Research Question 2:

What are the embedded project governance elements that have been practiced in the planning, implementation and operation of the poverty alleviation projects in Malaysia?

Altruistic empathy

Intrinsic motivation Effective leadership

INTERPLAY AMONG THE PROJECT GOVERNANCE ELEMENTS

Learning environment

Shared vision

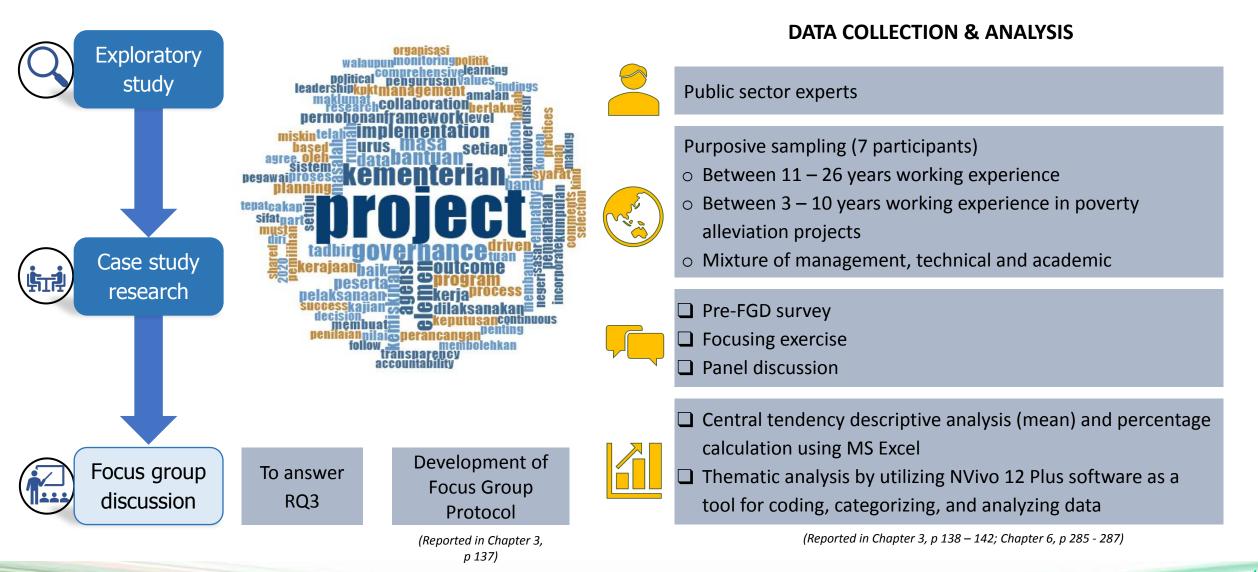
Accountability and Transparency

Decision making

Stakeholder management

(Reported in Chapter 5, p 249 - 257)

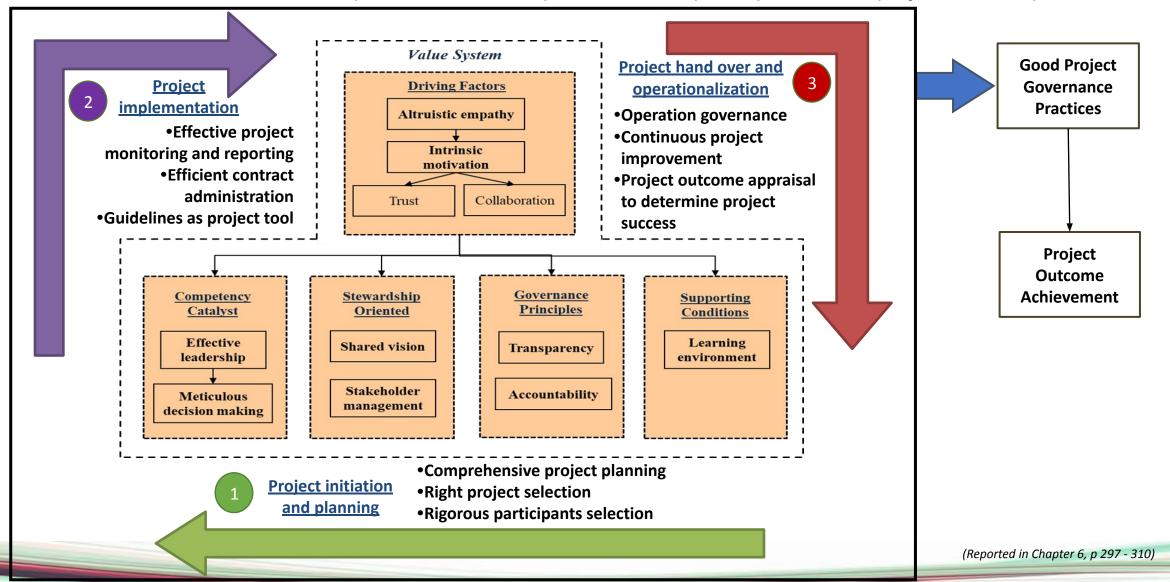
RESEARCH METHODOLOGY & OPERATIONALIZATION



RESEARCH FINDINGS

Research Question 3:

How the project governance elements found in the investigation could be formalized into a comprehensive project governance framework applicable to the planning, implementation and operation of the poverty alleviation projects in Malaysia?



CONCLUSIONS

Project governance is **informally practiced** in the poverty alleviation projects by the project actors **throughout the project cycle**.

(Reported in Chapter 7, p 314 - 316)

Altruistic empathy and intrinsic motivation as two main elements that are significantly practiced and positively interplayed with six other elements.

(Reported in Chapter 7, p 316 - 317)

Comprehensive project governance framework for poverty alleviation projects was developed through the integration between project governance practices and elements.

(Reported in Chapter 7, p 318 - 319)

Novelty of the Research

Establishing the connection between project governance and poverty alleviation projects

(Reported in Chapter 2, p 85 - 91)

Expanding the list of elements that influence the practices of project governance altruistic empathy

(Reported in Chapter 5, p 267 - 269)

Recognizing that poverty alleviation projects have different set up and motivation - altruistic empathy and intrinsic motivation

(Reported in Chapter 5, p 267 - 271)

The project governance framework was designed to be generic in nature to enable easy applicable in the related public organizations

(Reported in Chapter 6, p 305 - 310)

RESEARCH CONTRIBUTIONS

Body of knowledge Research area Workable definition of project governance Altruistic empathy and intrinsic motivation as project governance elements Stewardship theory describe how project governance is practiced **Frameworks** Theoretical and conceptual frameworks sparked basic understanding on project governance Project governance framework in poverty alleviation projects which embrace value system Methodology Social constructionism perspective in combination with the exploratory study, case study and focus group discussion

Practical Application in the Malaysia Public Sector

Public policy

- ☐ Establish further integration of project governance within public governance substance could be embraced in the 12th Malaysia Plan (2021 2025)
- ☐ Could offer policymakers to iron out specific guidelines to guide ministries, departments and agencies Establishment of Dasar Anti Kemiskinan Negara

Delivery system

- ☐ Could be utilized for better decision making across the project organizations
- Positive interplay is significant in adding value and guiding public officials to deliver the project effectively
 - Reinforce underlying project governance elements towards strengthening the delivery system Input for Program Pembasmian Kemiskinan Tegar Keluarga Malaysia (BMTKM)

RESEARCH LIMITATIONS AND RECOMMENDATIONS

1

The context of the project governance framework

Explore other project governance elements in other types of poverty alleviation projects 2

Public officials as the project actors

Consider to include other significant stakeholders for different perspectives

3

Unrelated with the project outcome

Establish the connection between project governance practices and the project success and outcome

4

The utilization of stewardship theory

Explore other theoretical lenses to enable various interpretations

LIST OF PUBLICATIONS

Published

- Latiff, A. M. A., & Jaapar, A. (2020). Establishing the connection between project governance and poverty alleviation. *International Journal of Psychosocial Rehabilitation*, 24(6), 10717–10732. doi: 10.37200/IJPR/V24I6/PR261063 Scopusing
- Latiff, A. M. A., Jaapar, A., & Isa, C. M. M. (2020). Project governance practices in urban public housing projects: A case study of public housing in Malaysia. *Construction Economics and Building, 20*(4), 120–136. doi: 10.5130/AJCEB. v20i4.7166 | Scopusing states.
- Latiff, A. M. A., Jaapar, A., & Isa, C. M. M. (2021). Factors influencing governance practices in rural development projects: A case study of rural road project in Malaysia. Journal of Construction in Developing Countries. Advance online publication. doi: 10.21315/jcdc-11-20-0245 Scopusing
- Latiff, A. M. A., Jaapar, A., & Isa, C. M. M. (2021). Factors contribute to project governance practices: Case studies in Malaysian rural poverty housing projects. *International Journal of Rural Management*. Advance online publication. doi: 10.1177/09730052211059890

 Scopus

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- Latiff, A. M. A., Jaapar, A., & Isa, C. M. M. (2021). Factors influencing governance practices in rural development projects: A case study of rural road project in Malaysia. *International Journal of Sustainable Construction Engineering and Technology*, 12(4), 35-45. doi: 10.30880/ijscet.2021.12.04.004 Scopusing Sc
- □ Latiff, A. M. A., Isa, C. M. M., & Jaapar, A. (2022). Governance practices in poverty alleviation projects: Case study from stewardship-driven perspective and sustainability context. *Springer Publication of Book Chapter Green Infrastructure: Material and Application*, 227 244. doi: 10.1007/978-981-16-6383-3_14

Under Consideration

□ Latiff, A. M. A., Jaapar, A., & Isa, C. M. M. (2022). Governance practices in rural infrastructure projects:

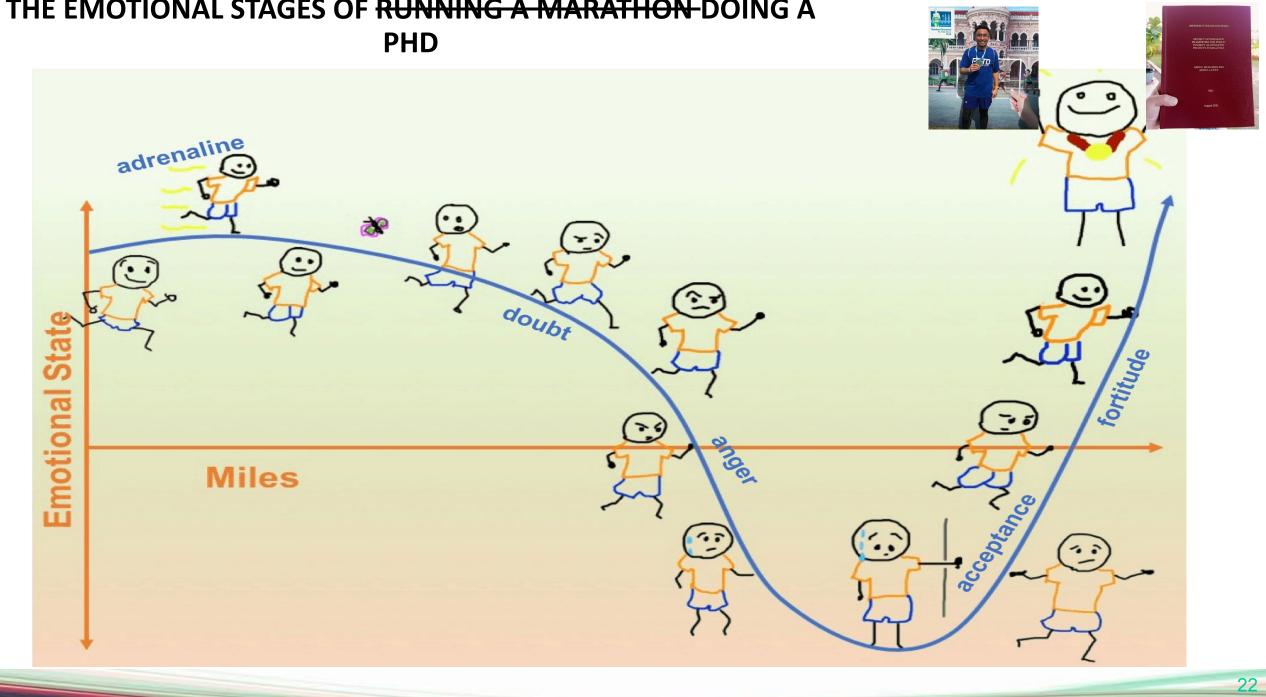
A case study of fishermen's market in Malaysia. (*Built Environment Project and Asset Management – submitted for second round of review*)

LIST OF CONFERENCE

☐ Latiff, A. M. A., & Jaapar, A. (2019, May). *Establishing the connection between project governance and poverty alleviation*. Paper presented at the Third Asia International Multidisciplinary Conference, Johor Bahru, Malaysia.

LIST OF AWARD

- Anugerah Penyelidikan Cemerlang Fakulti Senibina, Perancangan dan Ukur (FSPU) UiTM tahun 2022
- ☐ Silver Award, 2nd Graduate Digital Invention, Innovation & Design (GDIID) 2021



THANK YOU



